



International Academy of Oral Medicine and Toxicology (IAOMT) Comprehensive Review on Fluoride in Dental Products

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Section 1: Chemical Profile and Examples of Products with Added Fluoride

Fluorine (F) is the ninth element on the periodic table and is a member of the halogen family. *Fluoride* (F-) is a chemical ion of fluorine that contains an extra electron, thereby giving it a negative charge. Fluoride is not essential for human growth and development.¹ In fact, it is not required for any physiological process in the human body; consequently, no one will suffer from a lack fluoride. In 2014, Dr. Philippe Grandjean of the Harvard School of Public Health and Dr. Philip J. Landrigan of Icahn School of Medicine at Mount Sinai identified fluoride as one of 12 industrial chemicals known to cause developmental neurotoxicity in humans.²

Other than its natural existence in minerals, as well as in soil, water, and air, fluoride is also chemically synthesized for use in community water fluoridation, dental products, and other manufactured items, as shown in Tables 1 and 2.

Table 1: Examples of Products that May Contain Added Fluoride

Artificially fluoridated municipal water	Beverages (made with fluoridated water)
Dental cements with fluoride	Dental fillings with fluoride
Dental gels with fluoride	Dental varnishes with fluoride
Floss with fluoride	Fluoride drugs (“supplements”)
Food (that contains or has been exposed to fluoride)	Mouthwash with fluoride
Pesticides with fluoride	Pharmaceutical drugs with perfluorinated compounds
Stain resistant and waterproof items with PFCs	Toothpaste with fluoride

Table 2: Detail on Fluoridated Dental Products

Dental product: toothpaste ³	Fluoride added to toothpaste can be in the form of sodium fluoride (NaF), sodium monofluorophosphate (Na ₂ FPO ₃), stannous fluoride (tin fluoride, SnF ₂) or a variety of amines. ⁴ Concerns have been raised about children’s use of fluoridated toothpaste. ^{5 6}
Dental product: mouthwash/rinse ⁷	Mouthwashes (mouth rinses) can contain sodium fluoride (NaF) or acidulated phosphate fluoride (APF). ⁸
Dental product: dental floss ^{9 10}	Researchers have demonstrated that fluoride releases from dental floss are higher than those from fluoridated mouth rinses. ¹¹ Fluoridated dental floss is often associated with stannous fluoride (tin fluoride, SnF ₂), ¹² but flosses can also contain perfluorinated compounds. ¹³
Dental product: fluoridated toothpicks and interdental brushes ¹⁴	The amount of fluoride released from these products can be influenced by the saliva of the individual using the product. ¹⁵

Dental product: topical fluoride gel and foam ¹⁶	Used in a dental office or at home, these dental products are applied directly on the teeth and can contain acidulated phosphate fluoride (APF), sodium fluoride (NaF), or stannous fluoride (tin fluoride, SnF ₂). ¹⁷
Dental product: prophylaxis paste ¹⁸	This paste, used during teeth cleanings (prophylaxis) at the dental office, can contain over 20 times more fluoride than toothpaste sold directly to consumers. ¹⁹
Dental product: fluoride varnish ²⁰	High-concentration fluoride varnish that is applied directly on the teeth by dental or healthcare professionals contains sodium fluoride (NaF) or difluorosilane. ²¹
Dental material for fillings: glass ionomer cements ²²	These materials, used for dental fillings, are made of fluoride-containing silicate glass and polyalkenoic acids that release an initial burst of fluoride and then a long-term lower release. ²³
Dental material for fillings: resin-modified glass ionomer cements ²⁴	These materials, used for dental fillings, are created with methacrylate components and release an initial burst of fluoride and then a long-term lower release. ²⁵
Dental material for fillings: giomers ²⁶	These newer hybrid materials, used for dental fillings, include pre-reacted glass ionomers and usually have lower amounts of fluoride released than glass ionomers but higher amounts than compomers and composites. ²⁷
Dental material for fillings: polyacid-modified composites (compomers) ²⁸	The fluoride in these materials, used for dental fillings, is in the filler particles, and while there is no initial burst of fluoride, fluoride is released continually over time. ²⁹
Dental material for fillings: composites ³⁰	Not all, but some of these materials, used for dental fillings, can contain different types of fluoride such as inorganic salts, leachable glasses, or organic fluoride. ³¹ The fluoride released is generally considered to be lower than that from glass ionomers and compomers, although releases vary depending on the commercial brand of the composites. ³²

Dental material for fillings: dental mercury amalgams ³³	Low levels of fluoride have been recorded in the types of dental mercury amalgam fillings that are lined with glass ionomer cement and other materials. ^{34 35 36}
Dental material for orthodontics: glass ionomer cement, resin-modified glass ionomer cement, and polyacid-modified composite resin (compomer) cement ³⁷	These materials, used for orthodontic band cements, can all release fluoride at varying levels. ³⁸
Dental material for pit and fissure sealants: resin-based, glass-ionomer, and giomers ³⁹	Commercially available fluoride-releasing sealants can contain sodium fluoride (NaF), fluoride-releasing glass material, or both. ⁴⁰
Dental material for tooth sensitivity/caries treatment: silver diamine fluoride ⁴¹	This material, recently introduced to the U.S. market, contains silver and fluoride and is being used as an alternative to conventional cavity treatment with dental fillings. ⁴²

Section 2: Brief History of Fluoride’s Use for Alleged Dental Purposes

Human knowledge of the mineral fluor spar dates back centuries.⁴³ However, the discovery of how to isolate fluorine from its compounds is an essential date in the history of humankind’s use of fluoride: Several scientists were killed in early experiments involving attempts to generate elemental fluorine, but in 1886, Henri Moissan reported the isolation of elemental fluorine, which earned him the Nobel Prize in chemistry in 1906.^{44 45}

This discovery paved the way for human experimentation to begin with chemically synthesized fluorine compounds, which were eventually utilized in a number of industrial activities. Notably, uranium fluoride and thorium fluoride were used during the years of 1942-1945 as part of the Manhattan Project⁴⁶ to produce the first atomic bomb. Data from reports about the Manhattan Project, some of which were initially classified and unpublished, include mention of fluoride poisoning and its role in the hazards of the uranium industry.⁴⁷ As industry expanded during the 20th century, so did the use of fluoride for industrial processes, and cases of fluoride poisoning likewise increased.⁴⁸

Fluoride was not widely used for any dental purposes prior to the mid-1940’s,⁴⁹ although it was studied for dental effects caused by its natural presence in community water supplies at varying levels. Early research in the 1930’s by Frederick S. McKay, DDS, correlated high levels of fluoride with increased cases of dental fluorosis (a permanent damage to the enamel of the teeth that can occur in children from overexposure to fluoride) and demonstrated that reducing levels of fluoride resulted in lower rates of dental fluorosis.^{50 51} This work led H. Trendley Dean, DDS, to research fluoride’s minimal threshold of toxicity in the water supply.⁵² In work published in 1942, Dean suggested that lower levels of fluoride might result in lower rates of dental caries.⁵³

While Dean worked to convince others to test his hypothesis about adding fluoride to community water supplies as a means of reducing caries, not everyone supported the idea. In fact, an editorial published in the *Journal of the American Dental Association* (JADA) in 1944 denounced purposeful water fluoridation and warned of its dangers.⁵⁴

A few months after this warning was issued, Grand Rapids, Michigan, became the first city to be artificially fluoridated on January 25, 1945. Dean had succeeded in his efforts to test his hypothesis, and in a landmark study, Grand Rapids was to serve as a test city, and its decay rates were to be compared with those of non-fluoridated Muskegon, Michigan. After only slightly more than five years, Muskegon was dropped as a control city, and the results published about the experiment only reported the decrease in caries in Grand Rapids.⁵⁵ Because the results did not include the control variable from the incomplete Muskegon data, many have stated that the initial studies presented in favor of water fluoridation were not even valid.

Concerns were made to the United States Congress in 1952 about potential dangers of water fluoridation, the lack of evidence as to its alleged usefulness in controlling dental caries, and the need for more research to be conducted.⁵⁶ Yet, in spite of these concerns and many others, experiments with fluoridated drinking water continued. By 1960, fluoridation of drinking water for alleged dental benefits had spread to over 50 million people in communities throughout the United States.⁵⁷

Meanwhile, fluoridated toothpastes were introduced and their increase in the market occurred in the late 1960s and early 1970s.⁵⁸ By the 1980s, the vast majority of commercially available toothpastes in industrialized countries contained fluoride.⁵⁹

Other fluoridated materials for dental purposes were likewise promoted for more common commercial use in recent decades. Glass ionomer cement materials, used for dental fillings, were invented in 1969,⁶⁰ and fluoride-releasing sealants were introduced in the 1970s.⁶¹ Studies on the use of salt fluoridation for reduction of caries took place from 1965-1985 in Colombia, Hungary, and Switzerland.⁶² Similarly, the use of fluoride in milk for caries management first began in Switzerland in 1962.⁶³

Section 3: Overview of U.S. Regulations for Fluoridated Dental Products

Section 3.1: Dental Products for Use at Home

The FDA requires labeling for "anticaries drug products" sold over-the-counter, such as toothpaste and mouthwash. Specific wording for the labeling is designated by the form of the product (i.e. gel or paste and rinse), as well as by the fluoride concentration (i.e. 850-1,150 ppm, 0.02% sodium fluoride, etc.).⁶⁴ Warnings also are divided by age groups (i.e. two years and older, under six, 12 years and older, etc.). Some warnings apply to all products, such as the following:

- (1) For all fluoride dentifrice (gel, paste, and powder) products. "Keep out of reach of children under 6 years of age. [highlighted in bold type] If more than used for brushing is accidentally swallowed, get medical help or contact a Poison Control Center right away."⁶⁵
- (2) For all fluoride rinse and preventive treatment gel products. "Keep out of reach of children. [highlighted in bold type] If more than used for" (select appropriate word: "brushing" or "rinsing") "is accidentally swallowed, get medical help or contact a Poison Control Center right away."⁶⁶

A research article published in 2014 raised significant concerns about this labeling. Specifically, the authors established that over 90% of the products they evaluated listed the FDA warning for use only by children over the age of two on the back of the tube of toothpaste and in small font.⁶⁷ Similar circumstances were reported about warnings from the American Dental Association (ADA), which is a trade group and not a government entity. The researchers documented that all of the toothpastes with approval or acceptance by the ADA placed the ADA warning (that children should use a pea-sized amount of toothpaste and be supervised by an adult to minimize swallowing) on the back of the tube in small font.⁶⁸ Marketing strategies were further identified as

promoting toothpaste as if it were a food product, which the researchers acknowledged was a tactic that could dangerously result in children swallowing the product.⁶⁹

Although dental floss is categorized by the FDA as a Class I device,⁷⁰ dental floss containing fluoride (usually stannous fluoride) is considered a combination product⁷¹ and requires premarket applications.⁷² Dental floss can also contain fluoride in the form of perfluorinated compounds;⁷³ however, no regulatory information about this type of fluoride in dental floss could be located by the authors of this document.

Section 3.2: Dental Products for Use at the Dental Office

A vast majority of the materials used in the dental office that can release fluoride are regulated as medical/dental devices, such as some resin filling materials,^{74 75} some dental cements,⁷⁶ and some composite resin materials.⁷⁷ More specifically, most of these dental materials are classified by the FDA as Class II Medical Devices,⁷⁸ meaning that the FDA provides "reasonable assurance of the device's safety and effectiveness" without subjecting the product to the highest level of regulatory control.⁷⁹ Importantly, as part of the FDA's classification procedure, dental devices with fluoride are considered combination products,⁸⁰ and fluoride release rate profiles are expected to be provided as part of the pre-market notification for the product.⁸¹ The FDA further states: "Claims of cavity prevention or other therapeutic benefits are permitted if supported by clinical data developed by an IDE [Investigational Device Exemption] investigation."⁸² Moreover, while the FDA publicly mentions the fluoride-releasing mechanism of some dental restorative devices, the FDA does not publicly promote them on their website for use in caries prevention.⁸³

Similarly, while fluoride varnishes are approved as Class II Medical Devices for use as a cavity liner and/or tooth desensitizer, they are not approved for use in caries prevention.⁸⁴ Therefore, when claims of caries prevention are made about a product that has been adulterated with added fluoride, this is considered by the FDA to be an unapproved, adulterated drug. In addition, FDA regulations make the physician/dentist personally liable for off-label use of approved drugs.⁸⁵

Additionally, in 2014, the FDA permitted the use of silver diamine fluoride for reducing tooth sensitivity.⁸⁶ In an article published in 2016, a committee at the University of California, San Francisco, School of Dentistry, recognized that, while the off-label use of silver diamine fluoride (such as in caries management) is now permissible by law, there is a need for a standardized guideline, protocol, and consent.⁸⁷

Also essential to note is that fluoride-containing paste used during dental prophylaxis (cleaning) contains much higher levels of fluoride than commercially sold toothpaste (i.e. 850-1,500 ppm in standard toothpaste⁸⁸ versus 4,000-20,000 ppm fluoride in prophy paste⁸⁹). Fluoride paste is not accepted by the FDA or the ADA as an efficient way to prevent dental caries.⁹⁰

Section 4: Health Effects of Fluoride

In a 2006 report by the National Research Council (NRC) of the National Academy of Sciences in which the health risks of fluoride were evaluated, concerns were raised about potential associations between fluoride and osteosarcoma (a bone cancer), bone fractures, musculoskeletal effects, reproductive and developmental effects, neurotoxicity and neurobehavioral effects, genotoxicity and carcinogenicity, and effects on other organ systems.⁹¹

Since the NRC report was released in 2006, a number of other relevant research studies have been published. The discussion below includes a synopsis of some of the major research included in the 2006 NRC report, as well as some of the research of interest that has been published since that time.

Section 4.1: Skeletal System

Fluoride taken into the human body enters the bloodstream through the digestive tract.⁹² Most of the fluoride that is not released through urine is stored in the body. It is generally stated that 99% of this fluoride resides in the bone,⁹³ where it is incorporated into the crystalline structure and accumulates over time.⁹⁴ Thus, it is indisputable that the teeth and bones are tissues of the body that concentrate the fluoride to which we are exposed.

In fact, in its 2006 report, the National Research Council (NRC)'s discussion on the danger of bone fractures from excessive fluoride was substantiated with significant research. Specifically, the report stated: "Overall, there was consensus among the committee that there is scientific evidence that under certain conditions fluoride can weaken bone and increase the risk of fractures."⁹⁵

Section 4.1.1: Dental Fluorosis

Exposure to excess fluoride in children is known to result in dental fluorosis, a condition in which the teeth enamel becomes irreversibly damaged and the teeth become permanently discolored, displaying a white or brown mottling pattern and forming brittle teeth that break and stain easily.⁹⁶ It has been scientifically recognized since the 1940's that overexposure to fluoride causes this condition, which can range from very mild to severe. According to data from the Centers for Disease Control and Prevention (CDC) released in 2010, 23% of Americans aged 6-49 and 41% of children aged 12-15 exhibit fluorosis to some degree.⁹⁷ These drastic increases in rates of dental fluorosis were a crucial factor in the Public Health Service's decision to lower its water fluoridation level recommendations in 2015.⁹⁸

*Figure 1: Dental Fluorosis Ranging from Very Mild to Severe
(Photos from Dr. David Kennedy and are used with permission from victims of dental fluorosis.)*



Section 4.1.2: Skeletal Fluorosis and Arthritis

Like dental fluorosis, skeletal fluorosis is an undeniable effect of overexposure to fluoride. Skeletal fluorosis causes denser bones, joint pain, a limited range of joint movement, and in severe cases, a completely rigid spine.⁹⁹ Although considered rare in the U.S., the condition does occur,¹⁰⁰ and it has been recently suggested that skeletal fluorosis could be more of a public health issue than previously recognized.¹⁰¹

As research published in 2016 noted, there is not yet a scientific consensus as to how much fluoride and/or how long levels of fluoride need to be taken in before skeletal fluorosis occurs.¹⁰² While some authorities have suggested skeletal fluorosis only occurs after 10 years or more of exposure, research has shown that children can develop the disease in as little as six months,¹⁰³ and some adults have developed it in as little as two to seven years.¹⁰⁴ Similarly, while some authorities have suggested that 10 mg/day of fluoride is necessary to develop skeletal fluorosis, research has reported that much lower levels of exposure to fluoride (in some cases less than 2ppm) can also cause the disease.¹⁰⁵ Furthermore, research published in 2010 confirmed that skeletal tissue response to fluoride varies by individual.¹⁰⁶

In patients with skeletal fluorosis, fluoride has also been suspected of causing secondary hyperparathyroidism and/or causing bone damage resembling secondary hyperparathyroidism. The condition, which commonly results from kidney disease, is triggered when the levels of calcium and phosphorous in the blood are too low.¹⁰⁷ A number of studies that have been collected by the Fluoride Action Network (FAN) examine the possibility that fluoride is one contributor to this health effect.¹⁰⁸

Because arthritic symptoms are associated with skeletal fluorosis, arthritis is another area of concern in relation to fluoride exposures. Notably in this regard, research has linked fluoride to osteoarthritis, both with or without skeletal fluorosis.¹⁰⁹ Additionally, temporomandibular joint disorder (TMJ) has been associated with dental and skeletal fluorosis.¹¹⁰

Section 4.1.3: Cancer of the Bone, Osteosarcoma

In 2006, the NRC discussed a potential link between fluoride exposure and osteosarcoma. This type of bone cancer has been recognized as “the sixth most common group of malignant tumors in children and the third most common malignant tumor for adolescents.”¹¹¹ The NRC stated that while evidence was tentative, fluoride appeared to have the potential to promote cancers.¹¹² They elucidated that osteosarcoma was of significant concern, especially because of fluoride deposition in bone and the mitogenic effect of fluoride on bone cells.¹¹³

While some studies have failed to find an association between fluoride and osteosarcoma, according to the research completed by Dr. Elise Bassin while at Harvard School of Dental Medicine, exposure to fluoride at recommended levels correlated with a seven-fold increase in osteosarcoma when boys were exposed between the ages of five and seven.¹¹⁴ Bassin’s research, published in 2006, is the only study about osteosarcoma that has taken age-specific risks into account.¹¹⁵

Section 4.2: Central Nervous System

The potential for fluorides to impact the brain have been well-established. In their 2006 report, the NRC explained: “On the basis of information largely derived from histological, chemical, and molecular studies, it is apparent that fluorides have the ability to interfere with the functions of the brain and the body by direct and indirect means.”¹¹⁶ Both dementia and Alzheimer’s disease are also mentioned in the NRC report for consideration as being potentially linked to fluoride.¹¹⁷

These concerns have been substantiated. Studies about water fluoridation and IQ effects were closely examined in research published in October of 2012 in *Environmental Health Perspectives*.¹¹⁸ In this meta-review, 12 studies demonstrated that communities with fluoridated water levels below 4 mg/L (average of 2.4 mg/L) had lower IQs than the control groups.¹¹⁹ Since the publication of the 2012 review, a number of additional studies finding reduced IQs in communities with less than 4 mg/L of fluoride in the water have become available.¹²⁰ To be more precise, in a citizen petition to the EPA in 2016, Michael Connett, Esq., Legal Director of FAN, identified 23 studies reporting reduced IQ in areas with fluoride levels currently accepted as safe by the EPA.¹²¹

Moreover, in 2014, a review was published in *The Lancet* entitled “Neurobehavioral effects of developmental toxicity.” In this review, fluoride was listed as one of 12 industrial chemicals known to cause developmental neurotoxicity in human beings.¹²² The researchers warned: “Neurodevelopmental disabilities, including autism, attention-deficit hyperactivity disorder, dyslexia, and other cognitive impairments, affect millions of children worldwide, and some diagnoses seem to be increasing in frequency. Industrial chemicals that injure the developing brain are among the known causes for this rise in prevalence.”¹²³

Section 4.3: Cardiovascular System

According to statistics published in 2016, heart disease is the leading cause of death for both men and women in the U.S., and it costs the country \$207 billion annually.¹²⁴ Thus, recognizing the potential relationship between fluoride and cardiovascular problems is essential not only for safe measures to be established for fluoride but also for preventative measures to be established for heart disease.

An association between fluoride and cardiovascular problems has been suspected for decades. The 2006 NRC report described a study from 1981 by Hanhijärvi and Penttilä that reported elevated serum fluoride in patients with cardiac failure.¹²⁵ Fluoride has also been related to arterial calcification,¹²⁶ arteriosclerosis,¹²⁷ cardiac insufficiency,¹²⁸ electrocardiogram abnormalities,¹²⁹ hypertension,¹³⁰ and myocardial damage.¹³¹ Additionally, researchers of a study from China published in 2015 concluded: “The results showed that, NaF [sodium fluoride], in a concentration dependent-manner and even at the low concentration of 2 mg/L, changed the morphology of the cardiomyocytes, reduced cell viability, increased the cardiac arrest rate, and enhanced the levels of apoptosis.”¹³²

Section 4.4: Endocrine System

Fluoride’s effects on the endocrine system, which consists of glands that regulate hormones, have also been studied. In the 2006 NRC report, it was stated: “In summary, evidence of several types indicates that fluoride affects normal endocrine function or response; the effects of the fluoride-induced changes vary in degree and kind in different individuals.”¹³³ The 2006 NRC report further included a table demonstrating how extremely low doses of fluoride have been found to disrupt thyroid function, especially when there was a deficiency in iodine present.¹³⁴ In more recent years, the impact of fluoride on the endocrine system has been re-emphasized. A study published in 2012 included sodium fluoride on a list of endocrine disrupting chemicals (EDCs) with low-dose effects,¹³⁵ and the study was cited in a 2013 report from the United Nations Environment Programme and the World Health Organization.¹³⁶

Meanwhile, increased rates of thyroid dysfunction have been associated with fluoride.¹³⁷ Research published in 2015 by researchers at the University of Kent in Canterbury, England, noted that higher levels of fluoride in drinking water could predict higher levels of hypothyroidism.¹³⁸ They further explained: “In many areas of the world, hypothyroidism is a major health concern and in addition to other factors—such as iodine deficiency—fluoride exposure should be considered as a contributing factor. The findings of the study raise particular concerns about the validity of community fluoridation as a safe public health measure.”¹³⁹ Other studies have supported the association between fluoride and hypothyroidism,¹⁴⁰ an increase in thyroid stimulating hormone (THS),¹⁴¹ and iodine deficiency.¹⁴²

According to statistics released by the Centers for Disease Control and Prevention (CDC) in 2014, 29.1 million people or 9.3% of the population have diabetes.¹⁴³ Again, the potential role of fluoride in this condition is essential to consider. The 2006 NRC report warned:

The conclusion from the available studies is that sufficient fluoride exposure appears to bring about increases in blood glucose or impaired glucose tolerance in some individuals and to increase the severity

of some types of diabetes. In general, impaired glucose metabolism appears to be associated with serum or plasma fluoride concentrations of about 0.1 mg/L or greater in both animals and humans (Rigalli et al. 1990, 1995; Trivedi et al. 1993; de al Sota et al. 1997).¹⁴⁴

Research has also associated diabetes with a reduced capacity to clear fluoride from the body,¹⁴⁵ as well as a syndrome (polydispsia-polyurea) that results in increased intake of fluoride,¹⁴⁶ and research has also linked insulin inhibition and resistance to fluoride.¹⁴⁷

Also of concern is that fluoride appears to interfere with functions of the pineal gland, which helps control circadian rhythms and hormones, including the regulation of melatonin and reproductive hormones. Jennifer Luke of the Royal Hospital of London has identified high levels of fluoride accumulated in the pineal gland¹⁴⁸ and further demonstrated that these levels could reach up to 21,000 ppm, rendering them higher than the fluoride levels in the bone or teeth.¹⁴⁹ Other studies have linked fluoride to melatonin levels,¹⁵⁰ insomnia,¹⁵¹ and early puberty in girls,¹⁵² as well as lower fertility rates (including men) and reduced testosterone levels.¹⁵³

Section 4.5: Renal System

Urine is a major route of excretion for fluoride taken into the body, and the renal system is essential for the regulation of fluoride levels in the body.^{154 155} Urinary excretion of fluoride is influenced by urine pH, diet, presence of drugs, and other factors.¹⁵⁶ Researchers of a 2015 article published by the Royal Society of Chemistry explained: “Thus, plasma and the kidney excretion rate constitutes the physiologic balance determined by fluoride intake, uptake to and removal from bone and the capacity of fluoride clearance by the kidney.”¹⁵⁷

The 2006 NRC report likewise recognized the role of the kidney in fluoride exposures. They noted that it is not surprising for patients with kidney disease to have increased plasma and bone fluoride concentrations.¹⁵⁸ They further stated that human kidneys “have to concentrate fluoride as much as 50-fold from plasma to urine. Portions of the renal system may therefore be at higher risk of fluoride toxicity than most soft tissues.”¹⁵⁹

In light of this information, it makes sense that researchers have indeed linked fluoride exposures to problems with the renal system. More specifically, researchers from Toronto, Canada, demonstrated that dialysis patients with renal osteodystrophy had high levels of fluoride in the bone and concluded that “bone fluoride may diminish bone microhardness by interfering with mineralization.”¹⁶⁰

Section 4.6: Respiratory System

The effects of fluoride on the respiratory system are most clearly documented in literature about occupational exposures. Strictly from an occupational standpoint, the aluminum industry has been the subject of an array of investigations into fluoride’s impact on the respiratory systems of workers. Evidence from a series of studies indicates a correlation between workers at aluminum plants, exposures to fluoride, and respiratory effects, such as emphysema, bronchitis, and diminished lung function.¹⁶¹

Section 4.7: Digestive System

Upon ingestion, including through fluoridated water, fluoride is absorbed by the gastrointestinal system where it has a half-life of 30 minutes.¹⁶² The amount of fluoride absorbed is dependent upon calcium levels, with higher concentrations of calcium lowering gastrointestinal absorption.^{163 164} Also, according to research published in 2015 by the American Institute of Chemical Engineers, fluoride’s interaction in the gastrointestinal system “results in formation of hydrofluoric [HF] acid by reacting with hydrochloric [HCL] acid present in the

stomach. Being highly corrosive, the HF acid so formed will destroy the stomach and intestinal lining with the loss of microvilli.”¹⁶⁵

Another area of research related to fluoride’s impact on the gastrointestinal tract is the accidental ingestion of toothpaste. In 2011, the Poison Control Center received 21,513 calls related to overconsumption of fluoridated toothpaste.¹⁶⁶ The numbers of impacted individuals are likely to be much higher, however. Concerns have been raised that some gastrointestinal symptoms might not be readily considered as related to fluoride ingestion, as researchers explained in 1997:

Parents or caregivers may not notice the symptoms associated with mild fluoride toxicity or may attribute them to colic or gastroenteritis, particularly if they did not see the child ingest fluoride. Similarly, because of the nonspecific nature of mild to moderate symptoms, a physician’s differential diagnosis is unlikely to include fluoride toxicity without a history of fluoride ingestion.¹⁶⁷

Other areas of the digestive system are also known to be impacted by fluoride. For example, the 2006 NRC report called for more information about fluoride’s effect on the liver: “It is possible that a lifetime ingestion of 5-10 mg/day from drinking water containing fluoride at 4 mg/L might turn out to have long-term effects on the liver, and this should be investigated in future epidemiologic studies.”¹⁶⁸ As another example, fluoride toothpaste may cause stomatitis, such as mouth and canker sores in some individuals.¹⁶⁹

Section 4.8: Immune System

The immune system is yet another part of the body that can be impacted by fluoride. An essential consideration is that immune cells develop in the bone marrow, so the effect of fluoride on the immune system could be related to fluoride’s prevalence in the skeletal system. The 2006 NRC report elaborated on this scenario:

Nevertheless, patients who live in either an artificially fluoridated community or a community where the drinking water naturally contains fluoride at 4 mg/L have all accumulated fluoride in their skeletal systems and potentially have very high fluoride concentrations in their bones. The bone marrow is where immune cells develop and that could affect humoral immunity and the production of antibodies to foreign chemicals.¹⁷⁰

Allergies and hypersensitivities to fluoride are another risk component related to the immune system. Research published in 1950’s, 1960’s, and 1970’s showed that some people are hypersensitive to fluoride.¹⁷¹

Interestingly, authors of research published in 1967 pointed out that while some still questioned the fact that fluoride in toothpaste and “vitamins” could cause sensitivities, the case reports presented in their publication established that allergic reactions to fluoride do exist.¹⁷² More recent studies have confirmed this reality.¹⁷³

Section 4.9: Integumentary System

Fluoride can also impact the integumentary system, which consists of the skin, exocrine glands, hair, and nails. In particular, reactions to fluoride, including fluoride used in toothpaste, have been linked to acne and other dermatological conditions.^{174 175 176} Moreover, a potentially life-threatening condition known as fluoroderma is caused by a hypersensitive reaction to fluorine,¹⁷⁷ and this type of skin eruption (a halogenoderma) has been associated with patients using fluoridated dental products.¹⁷⁸ Additionally, hair and nails have been studied as biomarkers of fluoride exposure.¹⁷⁹ Nail clippings are capable of demonstrating chronic fluoride exposures¹⁸⁰ and exposures from toothpaste,¹⁸¹ and using fluoride concentrations in nails to identify children at risk for dental fluorosis has been examined.¹⁸²

Section 4.10: Fluoride Toxicity

Fluoride toxicity from a dental product in the United States occurred in 1974 when a three-year old Brooklyn boy died due to a fluoride overdose from dental gel. A reporter for the *New York Times* wrote of the incident: “According to a Nassau County toxicologist, Dr. Jesse Bidanset, William ingested 45 cubic centimeters of 2 percent stannous fluoride solution, triple an amount sufficient to have been fatal.”¹⁸³

The urgency for fluoride toxicity to be more widely recognized was explored in a 2005 publication entitled “Fluoride poisoning: a puzzle with hidden pieces.” Author Phyllis J. Mullenix, PhD, began the article, which was presented in part at the American College of Toxicology Symposium, by warning: “A history of enigmatic descriptions of fluoride poisoning in the medical literature has allowed it to become one of the most misunderstood, misdiagnosed, and misrepresented health problems in the United States today.”¹⁸⁴

Section 5: Exposure Levels

Due to increased rates of dental fluorosis and increased sources of exposure to fluoride, the Public Health Service (PHS) lowered its recommended levels of fluoride in community drinking water set at 0.7 to 1.2 milligrams per liter in 1962¹⁸⁵ to 0.7 milligrams per liter in 2015.¹⁸⁶ The need to update previously established fluoride levels for all products is extremely urgent, as fluoride exposures have obviously surged for Americans since the 1940’s, when community water fluoridation was first introduced.

Section 5.1: Multiple Sources of Fluoride Exposure

Understanding fluoride exposure levels from *all sources* is crucial because recommended intake levels for fluoride should be based upon these common multiple exposures. The concept of evaluating fluoride exposure levels from multiple sources was addressed in the 2006 National Research Council (NRC) report, which acknowledged the difficulties with accounting for all sources and individual variances.¹⁸⁷ Yet, the NRC authors attempted to calculate combined exposures from pesticides/air, food, toothpaste, and drinking water.¹⁸⁸ While these calculations did not include exposures from other dental materials, pharmaceutical drugs, and other consumer products, the NRC still recommended to lower the MCLG for fluoride,¹⁸⁹ which has not yet been accomplished.

The American Dental Association (ADA), which is a trade group and not a government entity, has recommended that collective sources of exposure should be taken into account. In particular, they have recommended that research should “estimate the total fluoride intake from all sources individually and in combination.”¹⁹⁰ Furthermore, in an article about the use of fluoride “supplements” (prescription drugs given to patients, usually children, that contain additional fluoride), the ADA mentioned that all sources of fluoride should be evaluated and that “patient exposure to multiple water sources can make proper prescribing complex.”¹⁹¹

Several studies conducted in the U.S. have offered data about multiple exposures to fluoride, as well as warnings about this current situation. A study published in 2005 by researchers at the University of Illinois at Chicago evaluated fluoride exposures in children from drinking water, beverages, cow’s milk, foods, fluoride “supplements,” toothpaste swallowing, and soil ingestion.¹⁹² They found that the reasonable maximum exposure estimates exceeded the upper tolerable intake and concluded that “some children may be at risk for fluorosis.”¹⁹³

Additionally, a study published in 2015 by researchers at the University of Iowa considered exposures from water, toothpaste, fluoride “supplements,” and foods.¹⁹⁴ They found considerable individual variation and offered data showing that some children exceeded the optimal range. They specifically stated: “Thus, it’s

doubtful that parents or clinicians could adequately track children's fluoride intake and compare it [to] the recommended level, rendering the concept of an 'optimal' or target intake relatively moot."¹⁹⁵

Section 5.2: Dental Products for Use at Home

Fluoride from dental products used at home contribute to overall exposure levels. These levels are highly significant and occur at rates which vary by person due to the frequency and amount of use, as well as individual response. However, they also vary not only by the type product used, but also by the specific brand of the product used. To add to the complexity, these products contain different types of fluoride, and the average consumer is unaware of what the concentrations listed on the labels actually mean. Additionally, most of the studies that have been done on these products involve children, and even the Centers for Disease Control and Prevention (CDC) has explained that research involving adult exposures to toothpaste, mouth rinse, and other products is lacking.¹⁹⁶

Fluoride added to toothpaste can be in the form of sodium fluoride (NaF), sodium monofluorophosphate (Na₂FPO₃), stannous fluoride (tin fluoride, SnF₂) or a variety of amines.¹⁹⁷ Toothpaste used at home generally contains between 850 to 1,500 ppm fluoride,¹⁹⁸ while prophylactic paste used in the office during a dental cleaning generally contains 4,000 to 20,000 ppm fluoride.¹⁹⁹ Brushing with fluoridated toothpaste is known to raise fluoride concentration in saliva by 100 to 1,000 times, with effects lasting one to two hours.²⁰⁰ The U.S. FDA requires specific wording for the labeling of toothpaste, including strict warnings for children.²⁰¹

Yet, in spite of these labels and directions for use, research suggests that toothpaste significantly contributes to daily fluoride intake in children.²⁰² Part of this is due to swallowing toothpaste, and a study published in 2014 established that small fonts used for the required labeling (often placed on the back of the tube), intentional food-like flavoring, and the way in which children's toothpastes are marketed intensify this hazard.²⁰³ While the CDC has acknowledged that overconsumption of toothpaste is associated with health risks to children, researchers from William Paterson University in New Jersey have noted that no clear definition of "overconsumption" exists.²⁰⁴

Some research has even suggested that, due to swallowing, toothpaste can account for greater amounts of fluoride intake in children than water.²⁰⁵ In light of the significant fluoride exposures in children from toothpaste and other sources, researchers at the University of Illinois at Chicago concluded that their findings raised "questions about the continued need for fluoridation in the U.S. municipal water supply."²⁰⁶

Mouth rinses (and mouthwash) also contribute to overall fluoride exposures. Mouth rinses can contain sodium fluoride (NaF) or acidulated phosphate fluoride (APF),²⁰⁷ and a 0.05% sodium fluoride solution of mouth rinse contains 225 ppm of fluoride. Like toothpaste, accidental swallowing of this dental product can raise fluoride intake levels even higher.

Fluoridated dental floss is yet another product that contributes to overall fluoride exposures. Flosses that have added fluoride, most often reported as 0.15mgF/m,²⁰⁸ release fluoride into the tooth enamel²⁰⁹ at levels greater than mouth rinse.²¹⁰ Elevated fluoride in saliva has been documented for at least 30 minutes after flossing,²¹¹ but like other over-the-counter dental products, a variety of factors influence the fluoride release. Research from the University of Gothenburg in Sweden published in 2008 noted that saliva (flow rate and volume), intra- and inter-individual circumstances, and variation between products impact fluoride releases from dental floss, fluoridated toothpicks, and interdental brushes.²¹² Additionally, dental floss can contain fluoride in the form of perfluorinated compounds, and a 2012 Springer publication identified 5.81 ng/g liquid as the maximum concentration of perfluorinated carboxylic acid (PFCA) in dental floss and plaque removers.²¹³

Many consumers utilize toothpaste, mouthwash, and floss in combination on a daily basis, and thus, these multiple routes of fluoride exposure are even more relevant when estimating overall intakes. In addition to these over-the-counter dental products, some of the materials used at the dental office can result in even higher fluoride exposure levels for millions of Americans.

Section 5.3: Dental Products for Use at the Dental Office

There is a significant gap, if not a major void, in scientific literature that includes fluoride releases from procedures and products administered at the dental office as part of overall fluoride intake. Part of this is likely due to the fact that the research attempting to evaluate singular exposures from these products has demonstrated that establishing any type of average release rate is virtually impossible.

A prime example of this scenario is the use of dental “restorative” materials, which are used to fill cavities. Because 92% of adults aged 20 to 64 have had dental caries in their permanent teeth,²¹⁴ and these products are also used on children, consideration of the fluoridated materials used to fill cavities is crucial to hundreds of millions of Americans. Many of the options for filling materials contain fluoride, including *all* glass ionomer cements,²¹⁵ *all* resin-modified glass ionomer cements,²¹⁶ *all* giomers,²¹⁷ *all* polyacid-modified composites (compomers),²¹⁸ *certain types of* composites,²¹⁹ and *certain types of* dental mercury amalgams.²²⁰ Fluoride-containing glass ionomer cements, resin-modified glass ionomer cements, and polyacid-modified composite resin (compomer) cements are also used in orthodontic band cements.²²¹

Generally speaking, composite and amalgam filling materials release much lower levels of fluoride than the glass ionomer-based materials.²²² Glass ionomers and resin-modified glass ionomers release an “initial burst” of fluoride and then give off lower levels of fluoride long-term.²²³ The long-term cumulative emission also occurs with giomers and compomers, as well as fluoride-containing composites and amalgams.²²⁴ To put these releases in perspective, a Swedish study demonstrated that the fluoride concentration in glass ionomer cements was approximately 2-3 ppm after 15 minutes, 3-5 ppm after 45 minutes, 15-21 ppm within twenty-four hours, and 2-12 mg of fluoride per ml of glass cement during the first 100 days.²²⁵

As with other fluoride products, however, the rate of fluoride release is impacted by a wide range of factors. Some of these variables include the media used for storage, the change rate for the storage solution, and the composition and pH-value of saliva, plaque, and pellicle formation.²²⁶ Other factors that can influence the release rate of fluoride from filling materials are the cement matrix, porosity, and composition of the filling material, such as the type, amount, particle size, and silane treatment.²²⁷

To complicate matters, these dental materials are designed to “recharge” their fluoride releasing capacity, thereby boosting the amounts of fluoride released. This increase in fluoride release is initiated because the materials are constructed to serve as a fluoride reservoir that can be refilled. Thus, by utilizing another fluoride-containing product, such as a gel, varnish, or mouthwash, more fluoride can be retained by the material and thereafter released over time. Glass ionomers and compomers are most recognized for their recharging effects, but a number of variables influence this mechanism, such as the composition of the material and the age of the material,²²⁸ in addition to the frequency of recharging and the type of agent used for recharging.²²⁹

In spite of the many factors that influence fluoride release rates in dental devices, attempts have been made to establish fluoride release profiles for these products. The result is that researchers have produced a vast array of measurements and estimations. Researchers from Belgium wrote in 2001: “However, it was impossible to correlate the fluoride release of materials by their type (conventional or resin-modified glass-ionomers, polyacid-modified resin composite and resin composite) except if we compared the products from the same manufacturer.”²³⁰

Other materials used at the dental office likewise fluctuate in fluoride concentration and release levels. Currently, there are over 30 products on the market for fluoride varnish, which, when used, is usually applied to the teeth during two dental visits per year. These products have different compositions and delivery systems²³¹ that vary by brand.²³² Typically, varnishes contain either 2.26% (22,600 ppm) sodium fluoride or 0.1% (1,000 ppm) difluorsilane.²³³

Gels and foams can also be used at the dentist office, and sometimes even at home. The ones used at the dentist office are usually very acidic and can contain 1.23% (12,300 ppm) acidulated phosphate fluoride or 0.9% (9,040 ppm) sodium fluoride.²³⁴ Gels and foams used at home can contain 0.5% (5,000 ppm) sodium fluoride or 0.15% (1,000 ppm) stannous fluoride.²³⁵ Brushing and flossing before applying gel can result in higher levels of fluoride retained in the enamel.²³⁶

Silver diamine fluoride is now also used in dental procedures, and the brand used in the U.S. contains 5.0-5.9% fluoride.²³⁷ This is a relatively new procedure that was FDA approved in 2014 for treating tooth sensitivity but not dental caries.²³⁸ Concerns have been raised about risks of silver diamine fluoride, which can permanently stain teeth black.²³⁹ ²⁴⁰ Additionally, in a randomized control trial published in 2015, the researchers concluded: “There are some lingering concerns as the authors do not suggest adequate safety information regarding this preparation or the potential toxicity levels for children, but it provides a basis for future research.”²⁴¹

Section 5.4: Individualized Responses and Susceptible Subgroups

Setting one universal level of fluoride as a recommended limit is problematic because it does not take individualized responses into account. While age, weight, and gender are *sometimes* considered in recommendations, the current EPA regulations for water prescribe one level that applies to everyone, regardless of infants and children and their known susceptibilities to fluoride exposures. Such a “one dose fits all” level also fails to address allergies to fluoride,²⁴² genetic factors,²⁴³ ²⁴⁴ ²⁴⁵ nutrient deficiencies,²⁴⁶ and other personalized factors known to be pertinent to fluoride exposures.

The NRC recognized such individualized responses to fluoride numerous times in their 2006 publication,²⁴⁷ and other research has affirmed this reality. For example, urine pH, diet, presence of drugs, and other factors have been identified as relative to the amount of fluoride excreted in the urine.²⁴⁸ As another example, fluoride exposures of non-nursing infants were estimated to be 2.8-3.4 times that of adults.²⁴⁹ The NRC further established that certain subgroups have water intakes that greatly vary from any type of assumed average levels:

These subgroups include people with high activity levels (e.g., athletes, workers with physically demanding duties, military personnel); people living in very hot or dry climates, especially outdoor workers; pregnant or lactating women; and people with health conditions that affect water intake. Such health conditions include diabetes mellitus, especially if untreated or poorly controlled; disorders of water and sodium metabolism, such as diabetes insipidus; renal problems resulting in reduced clearance of fluoride; and short-term conditions requiring rapid rehydration, such as gastrointestinal upsets or food poisoning.²⁵⁰

Considering that the rate of diabetes is on the rise in the U.S., with over 9% (29 million) Americans impacted,²⁵¹ this particular subgroup is especially essential to factor into account. Furthermore, when added to the other subgroups mentioned in the NRC report above (including infants and children), it is apparent that hundreds of millions of Americans are at risk from the current levels of fluoride added to community drinking water.

The American Dental Association (ADA), a trade-based group that promotes water fluoridation,²⁵² has also recognized the issue of individual variance in fluoride intake. They have recommended for research to be

conducted to “[i]dentify biomarkers (that is, distinct biological indicators) as an alternative to direct fluoride intake measurement to allow the clinician to estimate a person’s fluoride intake and the amount of fluoride in the body.”²⁵³

Additional comments from the ADA provide even more insight into individualized responses related to fluoride intake. The ADA has recommended to “[c]onduct metabolic studies of fluoride to determine the influence of environmental, physiological and pathological conditions on the pharmacokinetics, balance and effects of fluoride.”²⁵⁴ Perhaps most notably, the ADA has also acknowledged the susceptible subgroup of infants. In regard to infant exposure from fluoridated water used in baby formula, the ADA recommends following the American Academy of Pediatrics guideline that breastfeeding should be exclusively practiced until the child is six months old and continued until 12 months, unless contraindicated.²⁵⁵

While suggesting to exclusively breastfeed infants is certainly protective of their fluoride exposures, it is simply not practical for many American women today. The authors of a study published in 2008 in *Pediatrics* reported that only 50% of women continued to breast feed at six months and only 24% of women continued to breast feed at 12 months.²⁵⁶

What these statistics mean is that, due to infant formula mixed with fluoridated water, millions of infants most certainly exceed the optimal intake levels of fluoride based on their low weight, small size, and developing body. Hardy Limeback, PhD, DDS, a member of a 2006 National Research Council (NRC) panel on fluoride toxicity, and former President of the Canadian Association of Dental Research, has elaborated: “Newborn babies have undeveloped brains, and exposure to fluoride, a suspected neurotoxin, should be avoided.”²⁵⁷

Section 5.5: Interactions of Fluoride with Other Chemicals

The concept of multiple chemicals interacting within the human body to produce ill-health should now be an essential understanding required for practicing modern-day medicine. Researchers Jack Schubert, E. Joan Riley, and Sylvanus A. Tyler addressed this highly relevant aspect of toxic substances in a scientific article published in 1978. Considering the prevalence of chemical exposures, they noted: “Hence, it is necessary to know the possible adverse effects of two or more agents in order to evaluate potential occupational and environmental hazards and to set permissible levels.”²⁵⁸

The need to study the health outcomes caused by exposures to a variety of chemicals has also been reported by researchers affiliated with a database which tracks associations between approximately 180 human diseases or conditions and chemical contaminants. Supported by the Collaborative on Health and the Environment, the researchers for this project, Sarah Janssen, MD, PhD, MPH, Gina Solomon, MD, MPH, and Ted Schettler, MD, MPH, clarified:

More than 80,000 chemicals have been developed, distributed, and discarded into the environment over the past 50 years. The majority of them have not been tested for potential toxic effects in humans or animals. Some of these chemicals are commonly found in air, water, food, homes, work places, and communities. Whereas the toxicity of one chemical may be incompletely understood, an understanding of the effect from exposures to mixtures of chemicals is even less complete.²⁵⁹

Clearly, the interaction of fluoride with other chemicals is crucial to understanding exposure levels and their impacts. While countless interactions have yet to be examined, several hazardous combinations have been established.

Alumino-fluoride exposure occurs from ingesting a fluoride source *with* an aluminum source.²⁶⁰ This synergistic exposure to fluoride and aluminum can occur through water, tea, food residue, infant formulas, aluminum-

containing antacids or medications, deodorants, cosmetics, and glassware.²⁶¹ Authors of a research report published in 1999 described the hazardous synergy between these two chemicals: “In view of the ubiquity of phosphate in cell metabolism and together with the dramatic increase in the amount of reactive aluminum now found in ecosystems, aluminofluoride complexes represent a strong potential danger for living organisms including humans.”²⁶²

Furthermore, fluoride, in its form of hydrofluosilicic acid (which is added to many water supplies to fluoridate the water), attracts manganese and lead (both of which can be present in certain types of plumbing pipes). Likely because of the affinity for lead, fluoride has been linked to higher blood lead levels in children,²⁶³ especially in minority groups.²⁶⁴ Lead is known to lower IQs in children,²⁶⁵ and lead has even been linked to violent behavior.^{266 267} Other research supports the potential association of fluoride with violence.²⁶⁸

Section 6: Lack of Efficacy, Lack of Evidence, and Lack of Ethics

Section 6.1: Lack of Efficacy

The fluoride in toothpastes and other consumer products is added because it allegedly reduces dental caries. The suggested benefits of this form of fluoride are related to its activity on teeth of inhibiting bacterial respiration of *Streptococcus mutans*, the bacterium that turns sugar and starches into a sticky acid that dissolves enamel.²⁶⁹ In particular, the interaction of fluoride with the mineral component of teeth produces a fluorohydroxyapatite (FHAP or FAP), and the result of this action is said to be enhanced remineralization and reduced demineralization of the teeth. While there is scientific support for this mechanism of fluoride, it has also been established that fluoride primarily works to reduce tooth decay *topically* (i.e. scrubbing it directly onto teeth with a toothbrush), as opposed to *systemically* (i.e. drinking or ingesting fluoride through water or other means).²⁷⁰

Although the *topical* benefits of fluoride have been distinctly expressed in scientific literature, research has likewise questioned these benefits. For example, researchers from the University of Massachusetts Lowell explained several controversies associated with topical uses of fluoride in an article published in the *Journal of Evidence-Based Dental Practice* in 2006. After citing a 1989 study from the National Institute of Dental Research that found minimal differences in children receiving fluoride and those not receiving fluoride, the authors referenced other studies demonstrating that cavity rates in industrialized countries have decreased without fluoride use.²⁷¹ The authors further referenced studies indicating that fluoride does not aid in preventing pit and fissure decay (which is the most prevalent form of tooth decay in the U.S.) or in preventing baby bottle tooth decay (which is prevalent in poor communities).²⁷²

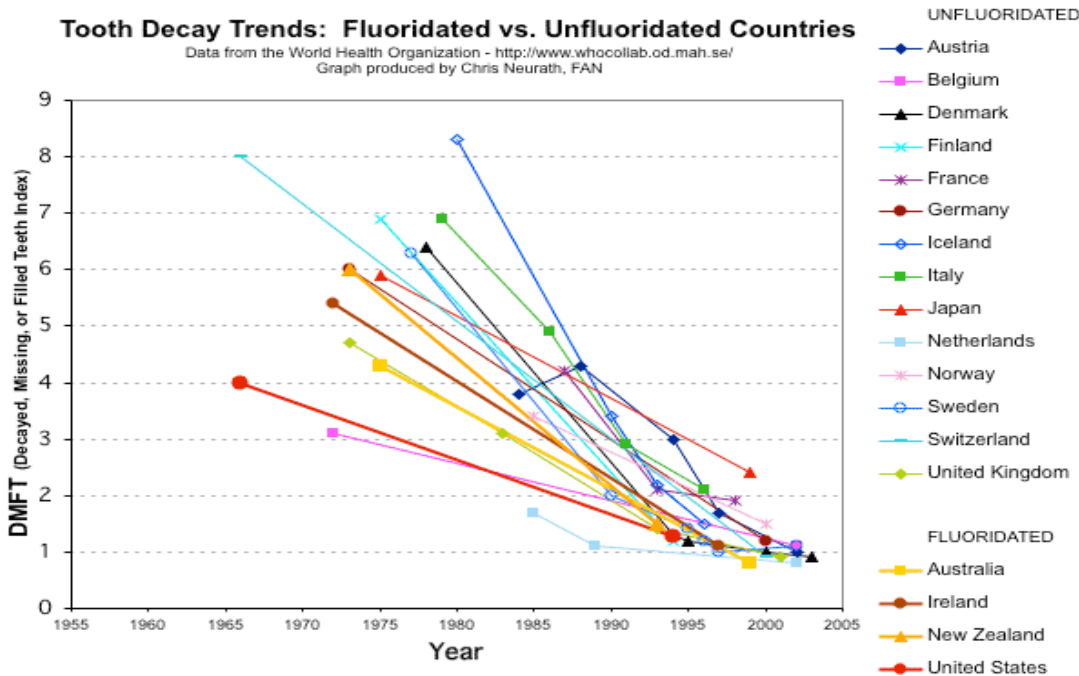
As another example, early research used to support water fluoridation as a means of reducing dental caries was later re-examined, and the potential of misleading data was identified. Initially, the reduction of decayed and filled deciduous teeth (DFT) collected in research was interpreted as proof for the efficacy of water fluoridation. However, subsequent research by Dr. John A. Yiamouyiannis suggested that water fluoridation could have contributed to the delayed eruption of teeth.²⁷³ Such delayed eruption would result in less teeth and therefore, the absence of decay, meaning that the lower rates of DFT were actually caused by the lack of teeth as opposed to the alleged effects of fluoride on dental caries.

Other examples in the scientific literature have questioned fluoride’s use in preventing tooth decay. A 2014 review affirmed that fluoride’s anti-caries effect is reliant upon calcium and magnesium in the tooth enamel but also that the remineralization process in tooth enamel is not dependent on fluoride.²⁷⁴ Research published in 2010 identified that the concept of “fluoride strengthening teeth” could no longer be deemed as clinically significant to any decrease in caries linked to fluoride use.²⁷⁵ Furthermore, research has suggested that *systemic* fluoride exposure has minimal (if any) effect on the teeth,^{276 277} and researchers have also offered data that

dental fluorosis (the first sign of fluoride toxicity²⁷⁸) is higher in U.S. communities with fluoridated water as opposed to those without it.²⁷⁹

Still other reports show that as countries were developing, decay rates in the general population rose to a peak of four to eight decayed, missing, or filled teeth (in the 1960's) and then showed a dramatic decrease (to today's levels), regardless of fluoride use. It has been hypothesized that increased oral hygiene, access to preventative services, and more awareness of the detrimental effects of sugar are responsible for the visible decrease of tooth decay. Whatever the reasons might be, it should be noted that this trend of decreased tooth decay occurred with and without the systemic application of fluoridated water,²⁸⁰ so it would appear that factors other than fluoride caused this change. Figure 2 below exhibits the tooth decay trends by fluoridated and non-fluoridated countries from 1955-2005.

Figure 2: Tooth Decay Trends in Fluoridated and Unfluoridated Countries, 1955-2005



Several other considerations are relevant in any decision about using fluoride to prevent caries. First, it should also be noted that fluoride is not an essential component for human growth and development.²⁸¹ Second, fluoride has been recognized as one of 12 industrial chemicals “known to cause developmental neurotoxicity in human beings.”²⁸² And finally, the American Dental Association (ADA) called for more research in 2013 in regard to the mechanism of fluoride action and effects:

Research is needed regarding various topical fluorides to determine their mechanism of action and caries-preventive effects when in use at the current level of background fluoride exposure (that is, fluoridated water and fluoride toothpaste) in the United States. Studies regarding strategies for using fluoride to induce arrest or reversal of caries progression, as well as topical fluoride's specific effect on erupting teeth, also are needed.²⁸³

Section 6.2: Lack of Evidence

References to the unpredictability of levels at which fluoride's effects on the human system occur have been made throughout this document. However, it is important to reiterate the lack of evidence associated with fluoride usage, and thus, Table 3 provides an abbreviated list of stringent warnings from governmental, scientific, and other pertinent authorities about the dangers and uncertainties related to fluoridated dental products used at home.

Table 3: Selected Quotes about Fluoride Warnings Categorized by Product/Process and Source

PRODUCT/ PROCESS REFERENCED	QUOTE/S	SOURCE OF INFORMATION
Fluoride for dental uses, including water fluoridation	<p>“The prevalence of dental caries in a population is not inversely related to the concentration of fluoride in enamel, and a higher concentration of enamel fluoride is not necessarily more efficacious in preventing dental caries.”</p> <p>“Few studies evaluating the effectiveness of fluoride toothpaste, gel, rinse, and varnish among adult populations are available.”</p>	<p>Centers for Disease Control and Prevention (CDC). Kohn WG, Maas WR, Malvitz DM, Presson SM, Shaddik KK. Recommendations for using fluoride to prevent and control dental caries in the United States. <i>Morbidity and Mortality Weekly Report: Recommendations and Reports</i>. 2001 Aug 17:i-42.</p>
Fluoride in dental products, food, and drinking water	<p>“Because the use of fluoridated dental products and the consumption of food and beverages made with fluoridated water have increased since HHS recommended optimal levels for fluoridation, many people now may be exposed to more fluoride than had been anticipated.”</p>	<p>Tiemann M. Fluoride in drinking water: a review of fluoridation and regulation issues. <i>BiblioGov</i>. 2013 Apr 5. Congressional Research Service Report for Congress.</p>
Fluoride intake in children	<p>“The ‘optimal’ intake of fluoride has been widely accepted for decades as between 0.05 and 0.07 mg fluoride per kilogram of body weight but is based on limited scientific evidence.”</p> <p>“These findings suggest that achieving a caries-free status may have relatively little to do with fluoride intake, while fluorosis is clearly more dependent on fluoride intake.”</p>	<p>Warren JJ, Levy SM, Broffitt B, Cavanaugh JE, Kanellis MJ, Weber-Gasparoni K. Considerations on optimal fluoride intake using dental fluorosis and dental caries outcomes—a longitudinal study. <i>Journal of Public Health Dentistry</i>. 2009 Mar 1;69(2):111-5.</p>
Review of safety standards for exposure to fluorine and fluorides	<p>“If we were to consider only fluoride’s affinity for calcium, we would understand fluoride’s far-reaching ability to cause damage to cells, organs, glands, and tissues.”</p>	<p>Prystupa J. Fluorine—a current literature review. An NRC and ATSDR based review of safety standards for exposure to fluorine and fluorides. <i>Toxicology Mechanisms and Methods</i>. 2011 Feb 1;21(2):103-70.</p>

Section 6.3: Lack of Ethics

Another major concern about fluoride exposure from drinking water and food is related to the production of the fluorides used in community water supplies. According to the Centers for Disease Control and Prevention (CDC), three types of fluoride are generally used for community water fluoridation:

- Fluorosilicic acid: a water-based solution used by most water systems in the United States. Fluorosilicic acid is also referred to as hydrofluorosilicate, FSA, or HFS.
- Sodium fluorosilicate: a dry additive, dissolved into a solution before being added to water.
- Sodium fluoride: a dry additive, typically used in small water systems, dissolved into a solution before being added to water.²⁸⁴

Controversy has arisen over the industrial ties to these ingredients. The CDC has explained that phosphorite rock is heated with sulfuric acid to create 95% of the fluorosilicic acid used in water fluoridation.²⁸⁵ The CDC has further explained: “Because the supply of fluoride products is related to phosphate fertilizer production, fluoride product production can also fluctuate depending on factors such as unfavorable foreign exchange rates and export sales of fertilizer.”²⁸⁶ A government document from Australia has more openly stated that hydrofluosilicic acid, sodium silicofluoride and sodium fluoride are *all* “commonly sourced from phosphate fertilizer manufacturers.”²⁸⁷ Safety advocates for fluoride exposures have questioned if such industrial ties are ethical and if the industrial connection to these chemicals might result in a cover-up of the health effects caused by fluoride exposure.

Furthermore, it is easily recognizable that the dental industry has a major conflict of interest with fluoride because profits are made by corporations that produce fluoride-containing dental products. Additionally, procedures involving fluoride administered by the dentist and dental staff can also earn profits for dental offices,^{288 289} and ethical questions have been raised about pushing these fluoride procedures on patients.²⁹⁰

A specific ethical issue that arises with such industry involvement is that profit-driven groups seem to define the evolving requirements of what constitutes the “best” evidence-based research, and in the meantime, unbiased science becomes difficult to fund, produce, publish, and publicize. This is because funding a large-scale study can be very expensive, but industrial-based entities can easily afford to support their own researchers. They can also afford to spend time examining different ways of reporting the data (such as leaving out certain statistics to obtain a more favorable result), and they can further afford to publicize any aspect of the research that supports their activities. Unfortunately, history has shown that corporate entities can even afford to harass independent scientists as a means of ending their work if that work shows harm generated by industrial pollutants and contaminants.

Indeed, this scenario of unbalanced science has been recognized in fluoride research. Authors of a review published in *the Scientific World Journal* in 2014 elaborated: “Although artificial fluoridation of water supplies has been a controversial public health strategy since its introduction, researchers—whom include internationally respected scientists and academics—have consistently found it difficult to publish critical articles of community water fluoridation in scholarly dental and public health journals.”²⁹¹

In relation to the ethics of medical and dental practices, a cornerstone of public health policy known as the precautionary principle must be considered as well. The basic premise of this policy is built upon the centuries-old medical oath to “first, do no harm.” Yet, the modern application of the precautionary principle is actually supported by an international agreement.

In January 1998, at an international conference involving scientists, lawyers, policy makers, and environmentalists from the U.S., Canada and Europe, a formalized statement was signed and became known as International Academy of Oral Medicine and Toxicology (IAOMT) www.iaomt.org; Page 20

the “Wingspread Statement on the Precautionary Principle.”²⁹² In it, the following advice is given: “When an activity raises threats of harm to human health or the environment, precautionary measures should be taken even if some cause and effect relationships are not fully established scientifically. In this context the proponent of an activity, rather than the public, should bear the burden of proof.”²⁹³

Not surprisingly, the need for the appropriate application of the precautionary principle has been associated with fluoride usage. Authors of a 2006 article entitled “What Does the Precautionary Principle Mean for Evidence-Based Dentistry?” suggested the need to account for cumulative exposures from all fluoride sources and population variability, while also stating that consumers can reach “optimal” fluoridation levels without ever drinking fluoridated water.²⁹⁴ Additionally, researchers of a review published in 2014 addressed the obligation for the precautionary principle to be applied to fluoride usage, and they took this concept one step further when they suggested that our modern-day understanding of dental caries “diminishes any major future role for fluoride in caries prevention.”²⁹⁵

Section 7: Conclusion

The sources of human exposure to fluoride have drastically increased since community water fluoridation began in the U.S. in the 1940’s. In addition to water, these sources now include food, air, soil, pesticides, fertilizers, dental products used at home and in the dental office (some of which are implanted in the human body), pharmaceutical drugs, cookware, clothing, carpeting, and an array of other consumer items used on a regular basis. Official regulations and recommendations on fluoride use, many of which are not enforced, have been based on limited research and have only been updated after evidence of harm has been produced and reported.

Exposure to fluoride is suspected of impacting every part of the human body, including the cardiovascular, central nervous, digestive, endocrine, immune, integumentary, renal, respiratory, and skeletal systems. Susceptible subpopulations, such as infants, children, and individuals with diabetes or renal problems, are known to be more severely impacted by intake of fluoride. Accurate fluoride exposure levels to consumers are unavailable; however, estimated exposure levels suggest that millions of people are at risk of experiencing the harmful effects of fluoride and even toxicity, the first visible sign of which is dental fluorosis. A lack of efficacy, lack of evidence, and lack of ethics are apparent in the current status quo of fluoride usage.

Informed consumer consent is needed for all uses of fluoride, and this pertains to water fluoridation, as well as all dental-based products, whether administered at home or in the dental office. Providing education about fluoride risks and fluoride toxicity to medical and dental professionals, medical and dental students, consumers, and policy makers is crucial to improving the future of public health.

There are fluoride-free strategies in which to prevent dental caries. **Given the current levels of exposure, policies should reduce and work toward eliminating avoidable sources of fluoride, including water fluoridation, fluoride-containing dental materials, and other fluoridated products, as means to promote dental and overall health.**

This document consists of excerpts taken from the document entitled “International Academy of Oral Medicine and Toxicology (IAOMT) Position Paper against Fluoride Use in Water, Dental Materials, and Other Products for Dental and Medical Practitioners, Dental and Medical Students, Consumers, and Policy Makers.”

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²⁷⁰ *As explained in the Journal of the American Dental Association, "fluoride incorporated during tooth development is insufficient to play a significant role in cavity protection" (Featherstone 2000, at 891). The Centers for Disease Control has confirmed the primacy of fluoride's topical mechanisms, declaring that "fluoride's predominant effect is posteruptive and topical" (CDC 2001, at 4). The NRC has confirmed this as well, stating that "the major anticaries benefit of fluoride is topical and not systemic" (NRC 2006, at 13).*

In Connett M. Citizen petition under Toxic Substances Control Act regarding the neurotoxic risks posed by fluoride compounds in drinking water. November 22, 2016. To the United States Department of Environmental Protection (EPA) by the Fluoride Action Network (FAN), the International Academy of Oral Medicine and Toxicology (IAOMT), the American Academy of Environmental Medicine (AAEM), Food & Water Watch (FWW), Moms Against Fluoridation, the Organic Consumers Association, Audrey Adams, Jacqueline Denton, Valerie Green, Kristin Lavelle, and Brenda Staudenmaier. Online at <http://fluoridealert.org/wp-content/uploads/epa-petition.pdf>. Accessed March 31, 2017.

²⁷¹ See Tickner J, Coffin M. What does the precautionary principle mean for evidence-based dentistry? *Journal of Evidence Based Dental Practice*. 2006 Mar 31;6(1):6-15. Page 11.

²⁷² See Tickner J, Coffin M. What does the precautionary principle mean for evidence-based dentistry? *Journal of Evidence Based Dental Practice*. 2006 Mar 31;6(1):6-15. Page 11.

²⁷³ Yiamouyiannis JA. Water fluoridation and tooth decay: Results from the 1986-1987 national survey of U. S. school children. *Fluoride*. 1990 Apr;23(2):55-67.

²⁷⁴ Peckham S, Awofeso N. Water fluoridation: a critical review of the physiological effects of ingested fluoride as a public health intervention. *The Scientific World Journal*. 2014 Feb 26;2014. Online at <http://downloads.hindawi.com/journals/tswj/2014/293019.pdf>. Accessed November 2, 2016.

²⁷⁵ Tenuta LM, Cury JA. Fluoride: its role in dentistry. *Brazilian Oral Research*. 2010;24:9-17.

²⁷⁶ *"In addition, a body of information has developed that indicates the major anticaries benefit of fluoride is topical and not systemic (Zero et al. 1992; Rölla and Ekstrand 1996; Featherstone 1999; Limeback 1999a; Clarkson and McLoughlin 2000; CDC 2001; Fejerskov 2004). Thus, it has been argued that water fluoridation might not be the most effective way to protect the public from dental caries."*

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And Seppä L, Kärkkäinen S, Hausen H. Caries Trends 1992–1998 in Two Low-Fluoride Finnish Towns Formerly with and without Fluoridation. *Caries research*. 2000 Nov 8;34(6):462-8.

²⁷⁷ Yiamouyiannis JA. Water fluoridation and tooth decay: Results from the 1986-1987 national survey of U. S. school children. *Fluoride*. 1990 Apr;23(2):55-67.

²⁷⁸ Peckham S, Awofeso N. Water fluoridation: a critical review of the physiological effects of ingested fluoride as a public health intervention. *The Scientific World Journal*. 2014 Feb 26;2014. Online at <http://downloads.hindawi.com/journals/tswj/2014/293019.pdf>. Accessed November 2, 2016.

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